

## Message Text

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 CCO-00 /026 R

DRAFTED BY EUR/SE:WLEAGLETON:VF

APPROVED BY P:JJSISCO

EUR:AAHARTMAN

S/S -PSHANKLE

S: JCOVEY

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 250766 TOSEC 160194

EXDIS

E.O. 11652:GDS

TAGS:TU, CY, GR, PFOR

SUBJECT: ACTION MEMORANDUM - SUGGESTED MESSAGE TO BITSIOS  
RE CAGLAYANGIL'S POSITION ON CYPRUS (S/S NO. 7521070 )  
REF: ANKARA 7857  
FOR TE SECRETARY FROM HARTMAN THROUGH SISCO

1. THE PROBLEM. CAGLAYANGIL HAS GIVEN MACOMBER THE TURKISH POSITION ON CYPRUS NEGOTIATIONS AS DEVELOPED IN OCTOBER 20 NATIONAL SECURITY COUNCIL MEETING (REFTEL) AND ASKED THAT IT BE CONVEYED TO GOVERNMENT OF GREECE. ALTHOUGH TURKEY'S OPENERS WILL PROBABLY NOT IN THEMSELVES BRING GREEK SIDE BACK TO INTERCOMMUNAL TALKS, THEY PROVIDE BASIS FOR OBTAINING A GREEK REACTION WHICH CAN BE DISCUSSED WITH THE TURKS.

2. WE HAVE PREPARED THE FOLLOWING TELEGRAM TO ATHENS CONVEYING AN ORAL MESSAGE FROM YOU TO BITSIOS. (RECOMMENDED MESSAGE TO CAGLAYANGIL BY SEPTTEL.)

3. BEGIN DRAFT CABLE TO ATHENS, INFO ANKARA, NICOSIA FOR SECRET

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THE CHARGE. PLEASE CONVEY THE FOLLOWING ORAL MESSAGE FROM

THE SECRETARY TO BITSIOS AS SOON AS POSSIBLE. BEGIN MESSAGE:  
I HAVE RECEIVED FROM OUR AMBASSADOR IN ANKARA A FULL REPORT  
ON THE CONVERSATION HE HAD WITH FOREIGN MINISTER CAGLAYANGIL  
FOLLOWING THE OCTOBER 20 MEETING OF THE TURKISH NATIONAL

SECURITY COUNCIL. CAGLAYANGIL HAS ASKED US TO TRANSMIT TO  
THE GOVERNMENT OF GREECE THE TURKISH POSITION REGARDING  
CYPRUS NEGOTIATIONS.

4. CAGLAYANGIL SAID THE TURKISH GOVERNMENT HAD CONCLUDED  
THAT THIS IS THE MOST OPPORTUNE TIME TO ENGAGE IN DIS-  
CUSSION AND TO SEARCH FOR A CYPRUS SOLUTION SATISFACTORY  
TO BOTH SIDES. THE TURKISH GOVERNMENT WILL NOW STRONGLY  
ENCOURAGE THE TURKISH COMMUNITY ON CYPRUS TO ENGAGE IN  
SUCH DISCUSSIONS.

5. CAGLAYANGIL ADVISED US THAT THE TURKISH GOVERNMENT  
COULD NOT NOW INDICATE EXACTLY WHAT PERCENTAGE OF TERRI-  
TORY THEY WOULD BE PREPARED TO RELINQUISH. THEY DID HOW-  
EVER WISH THE GREEK GOVERNMENT TO KNOW THAT THEY WERE NOW  
PREPARED TO DISCUSS THE QUESTION OF TERRITORY.

6. CAGLAYANGIL OBSERVED THAT THE GREEK GOVERNMENT IS  
AWARE OF THE TURKISH GOVERNMENT'S VIEWS WITH RESPECT TO A  
BIZONAL FEDERATED STATE WITH A WEAK CENTRAL GOVERNMENT AND  
GREEK-TURKISH PARTICIPATION IN THAT GOVERNMENT ON AN  
EQUAL BASIS. HE TOLD OUR AMBASSADOR THAT THE TURKISH  
GOVERNMENT IS NOW READY TO DISCUSS TERRITORY AND THESE  
OTHER ISSUES IN ONE PACKAGE. HE EXPRESSED THE BELIEF  
THAT IF THE GOVERNMENT WILL SIMILARLY URGE THE GREEK  
CYPRIOTS TO ENGAGE IN SUCH DISCUSSIONS A POSITIVE RESULT  
WILL BE OBTAINED.

7. CAGLAYANGIL SUGGESTED THAT ONCE THE TWO COMMUNITIES  
HAVE REACHED AGREEMENT ON THE BASIC ISSUES, THEN GREECE  
AND TURKEY COULD REACH AGREEMENT ON GUARANTEES WITH  
RESPECT TO THIS AGREEMENT. THUS, HE SAID, THE GOVERNMENT  
OF TURKEY ENVISAGED A TWO-STEP PROCESS: FIRST, UNDER  
THE TUTELAGE OF GREECE AND TURKEY AN AGREEMENT WOULD BE  
REACHED BY THE COMMUNITIES IN DIRECT NEGOTIATIONS; AND  
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SECOND, GREECE AND TURKEY WOULD WORK OUT GUARANTEES OF  
THAT AGREEMENT.

8. I AM ENCOURAGED BY THE GENERAL TONE OF CAGLAYANGIL'S  
MESSAGE AND BY THE TURKISH GOVERNMENT'S CONCLUSION THAT  
NOW IS THE TIME TO MOVE FORWARD TO A CYPRUS SETTLEMENT.  
WE WOULD HAVE HOPED FOR A MORE SPECIFIC TURKISH POSITION  
REGARDING TERRITORIAL CHANGES. HOWEVER, THE IMPORTANT

THING IS TO GET TALKS ON TERRITORY AND OTHER ISSUES UNDER-  
WAY SO THAT SPECIFIC PROPOSALS CAN BE DEVELOPED. I WOULD  
WELCOME HAVING YOUR VIEWS ON THIS OPENING TURKISH POSITION  
AND ANY COMMENTS YOU MIGHT WISH US TO TRANSMIT TO ANKARA.

9. I AM MORE THAN EVER CONVINCED THAT NOW IS THE TIME TO

ACHIEVE RAPID PROGRESS TOWARD A CYPRUS SOLUTION AND PLEDGE  
OUR BEST EFFORTS, AS THE PARTIES DESIRE, TO HELP BRING  
THIS ABOUT. END MESSAGE. END DRAFT CABLE.

10. RECOMMENDATION. THAT YOU APPROVE THE ABOVE DRAFT  
TELEGRAM FOR TRANSMISSION BY THE DEPARTMENT.

APPROVE                      DISAPPROVE

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
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